

2022

BUDGET AND FINANCE REFERENCE GUIDE



CITY OF
PRINCE GEORGE

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1. INTRODUCTION

1.1. Purpose

This guide has been produced to assist Council and Administration in creating the 2022 - 2026 Operating and Capital Financial Plan. The document identifies finance guidelines which currently inform decisions of Council and Administration and may also be adapted for use as a reference tool for newly elected officials and city staff.

2. FINANCIAL PLAN AND BUDGETS

2.1. Five-Year Financial Plan

Each year, municipalities must adopt by bylaw, a five-year financial plan which includes operating and capital items. The financial plan must be adopted before the annual property tax bylaw is adopted (before May 15th). A financial plan may be amended by bylaw at any time.

The financial plan must include the following, for each year of the plan:

- Proposed expenditures including separate amounts for:
 - interest and principal on debt;
 - capital purposes;
 - a financial deficiency; and
 - other purposes.
- Proposed funding sources including separate amounts for:
 - revenue from property taxes;
 - fees and charges;
 - proceeds from borrowing; and
 - revenue from other sources.
- Proposed transfers between funds, including separate amounts for each statutory reserve fund and accumulated surplus.

For each year of the financial plan, the proposed expenditures and transfers to other funds cannot exceed the proposed revenues and transfers from other funds – i.e. there cannot be a deficit. If a deficit does occur, it must be reflected in the financial plan as expenditure in the next year.

Before adopting a financial plan, Council must have undertaken a public consultation process regarding it. Public consultation for the five year financial plan is received by Council until the end of October and may, for example, take the form of neighbourhood meetings or public opinion surveys concerning municipal services and quality of life. Council's budget meeting agendas also advertise, in advance, opportunity for public presentations and written submissions. Council considers public consultation results in its deliberations on budget and finance matters.

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2.2. Capital Budget

The capital budget is developed for the purpose of investing in the City's infrastructure, equipment and facilities.

Capital expenditures may be funded by:

- grant funds;
- annual revenue;
- reserve funds;
- lease/partnering agreements; and
- long-term debt.

The City's 2022 capital program amounts to \$37.3 million, as reflected in the 2022 - 2026 Financial Plan.

Council and Administration have developed processes and associated schedules for preparation, consideration, approval and management of the five year capital and operating financial plan. The processes reflect legislated requirements, including approval deadlines.

Table A: Capital Budget Preparation

Activity	Who	Date	Result
Financial Planning estimates Capital Expenditure Reserve balance for 2022	Financial Planning	September	Estimated amount of available funding is identified
Administration prioritizes 2022-2026 capital plan	Budget Managers and Senior Leadership	October/ November	Administration prioritizes recommended capital plan
Draft 2022-2026 capital plan is presented to Finance and Audit Committee	Financial Planning and Senior Leadership	November/ December	Priority projects, available funding and funding challenges are presented
Proposed funded and unfunded 2022-2026, and proposed unfunded 2027-2031 capital plan is presented to Council	Financial Planning and Senior Leadership	January	Council approves 2022-2026 and 2027-2031 capital plan
Financial Plan Bylaw receives final reading	Financial Planning	Before May 15 th	Council considers and approves Financial Plan Bylaw

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2.3. Operating Budget

The City of Prince George municipal operating budget is represented by four funds: general; district energy; sewer; and water.

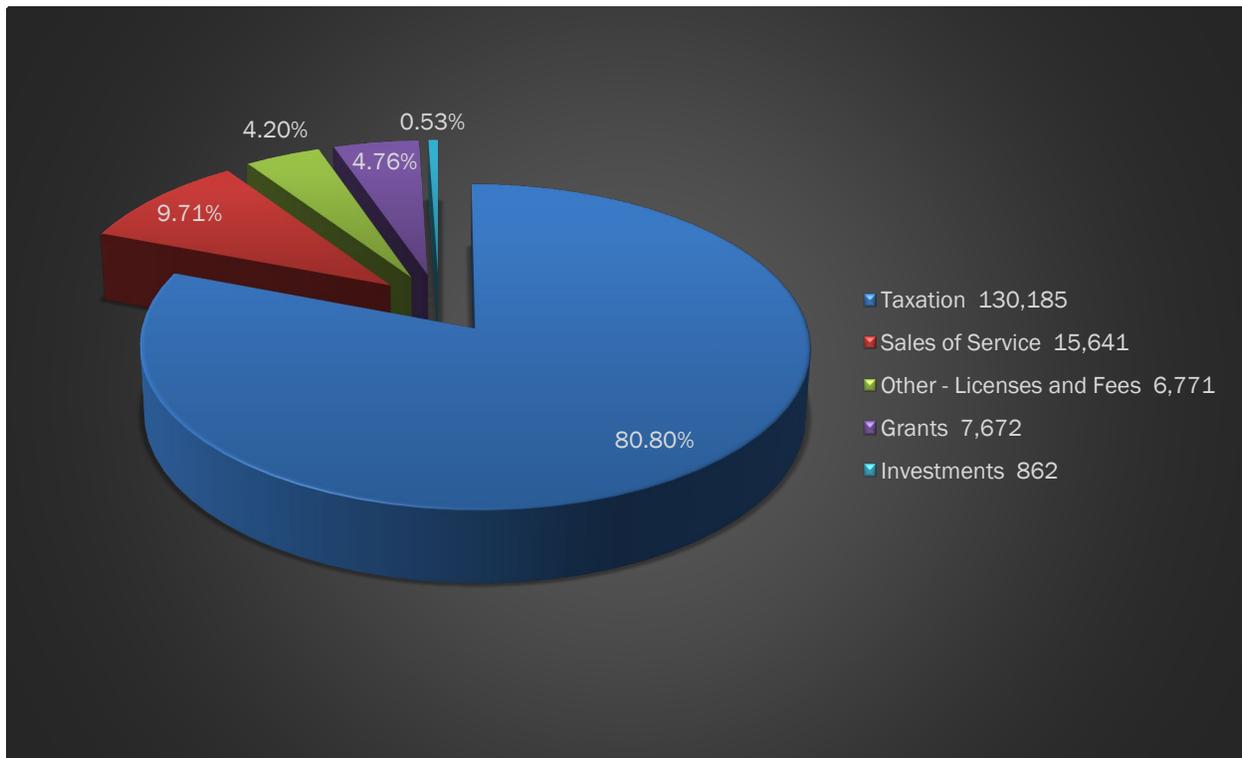
Table B: 2022 Operating Budget

General Operating Fund	\$143.6 million
District Energy Operating Fund	\$1.3 million
Sewer Operating Fund	\$6.9 million
Water Operating Fund	\$8.5 million
Total*	\$160.3 million

* It should be noted that these figures **do not** include amortization (22.0 million General; 0.6 million District Energy; 3.0 million Sewer; 3.5 million Water).

To provide more detail, the annual operating budget is then segmented into service categories that provide financial representation of the City's plans to deliver municipal services and programs. Figures 1 and 2 below provide a more detailed breakdown of the City's General Operating Source of Funds and Operating Expenditures.

Figure 1: General Operating Fund - Source of Funds (in 000's) - 2022



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Figure 2: General Operating Fund Expenditures (in 000's) – 2022

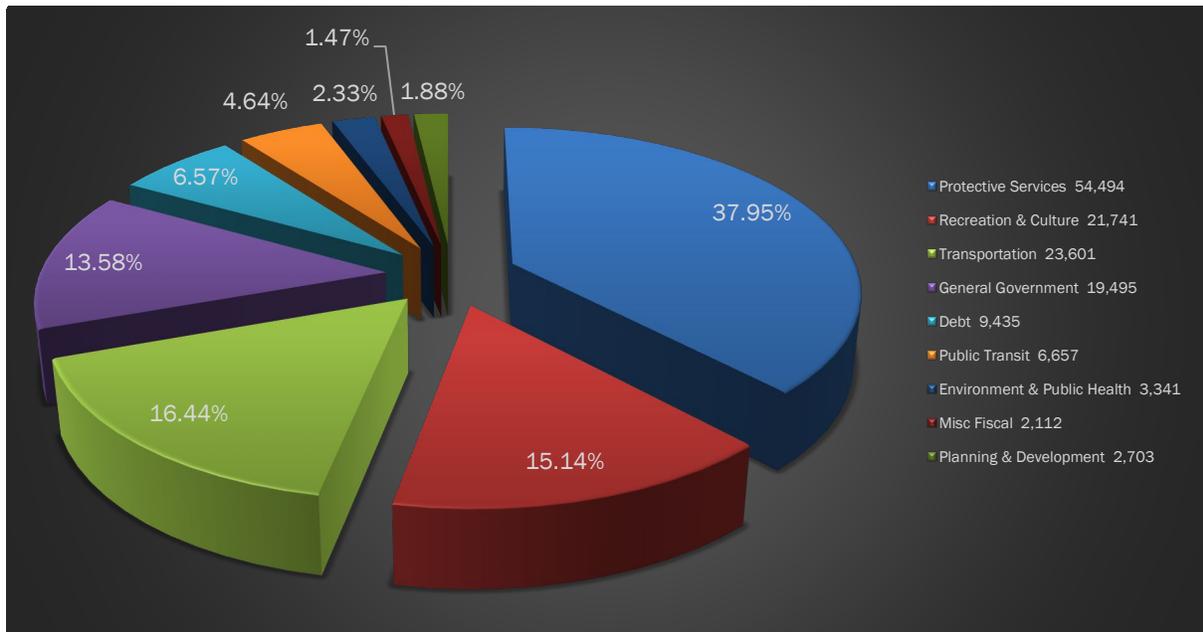


Table C: Operational Budget Preparation

Activity	Who	Date	Result
Prepare and distribute 2022 operating budget guideline	Financial Planning and Senior Leadership	October	2022-2026 budget entry by Finance
Prepare draft five year operating budget for review by Senior Leadership and present to Finance and Audit Committee	Financial Planning	November/December	Draft budget prepared for review by Senior Leadership and Finance and Audit Committee
Prepare final draft five year operating budget	Financial Planning	December	Proposed budget reviewed by Senior Leadership
Prepare five year budget for Council agenda	Financial Planning and Legislative Services	December	Electronic and printed five year plan produced
Prepare and present proposed 2022-2026 operating plan to Council	Financial Planning, Senior Leadership and Departmental Managers	January Budget Meetings	Council approves 2022 – 2026 operating plan
Final reading of Financial Plan Bylaw	Financial Planning	Before May 15 th	Council considers and approves Financial Plan Bylaw

3. PROPERTY TAXES

3.1. Property Tax Rate Setting

Once Council has determined the total amount of municipal property taxes to be raised in the City’s operating budget, Council must then approve the annual tax rate bylaw which details what share of that total taxation revenue will be collected from each of the City’s nine property tax classes. Council approves a tax rate structure that generates the tax revenue required by multiplying the total assessed value of each of the property classes by their respective tax rates.

Another way of expressing this is that the tax rate equals required tax revenue, divided by taxable assessed value. For example, if \$200,000 is to be raised from residential properties and the total taxable value is \$10,000,000, the tax rate is set at \$20 per \$1,000 of assessed residential value (property tax rates are expressed in dollars per thousand of assessed value).

Table D: Sample Calculation of Property Tax Rates

Tax Rate =	Tax Revenue for Class / Assessed Value of Class
	2021 Business Tax Rate
	\$32,853,772 / \$2,018,285,134
Tax Rate =	\$.01627806 per \$1 of assessed value or \$16.27806 per \$1,000 of assessed value

3.2. BC Assessment Authority and Tax Classes

Since 1974, BC Assessment Authority has established and maintained assessments throughout the province for property taxation purposes. BC Assessment values and classifies properties into one or more of nine classes included in the Assessment Act regulations.

The BC Assessment Authority Act describes:

- the methods to be used in classifying and valuing property (e.g. use, selling price of comparable land and improvements, revenue or rental value);
- the rules for providing assessment notices and assessment rolls to property owners and taxing bodies; and
- a framework for review and appeal of the classification, valuation, and exemption of property.

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Table E: Prince George's Tax Classes, Rates and Levy Contributions – 2021

BC Assessment Classifications	Tax Rate (charge per \$1,000)	Percentage of total tax payable
Residential	6.66	53.9
Utility	40.70	1.3
Supportive Housing	6.66	0.0
Major Industry	50.54	12.7
Light Industry	26.18	3.4
Business/Other	16.28	28.7
Managed Forest	6.66	0.0
Recreation/Non Profit	6.66	0.0
Farm	5.26	0.0

The Provincial Government can and sometimes does, set tax class rate caps. For example, the Utility Class tax rate cannot exceed the greater of \$40/1000 of assessed value or 2.5 times the Business Class tax rate.

In addition, the valuation method may be different for different classes of property. For example, while properties in Class 6 (Business and Other) are valued at market value, improvements in Class 4 (Major Industry) are valued on cost, less depreciation values.

3.3. Tax Payment/Non Payment

The *Community Charter* allows a municipality to follow a “general tax collection scheme” or an “alternative municipal tax collection scheme”.

- **general tax collection scheme:**
 - taxes are due on July 2nd;
 - Province sets penalties and interest rates for unpaid taxes.
- **alternative municipal tax collection scheme:**
 - Council may establish tax due dates for unpaid taxes by bylaw;
 - Province sets penalties and interest rates for unpaid taxes.

To accommodate its tax pre-payment plan, the City uses an alternative tax collection scheme which is governed by Bylaw No. 7280. Under the City's alternative tax collection scheme, a property owner may elect to pay taxes during the period July 1st to June 30th. The owner may make the required scheduled payments through any method accepted by the City, including pre-authorized withdrawals.

For those who do not participate in the pre-payment plan, the due date for current property taxes is the first Friday after July 1st. The Province has set a penalty rate of 10% that may be applied all at once under the general tax collection scheme or a combined total of 10% under the alternative municipal tax collection scheme.

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Table F: Tax Payment Calendar

1st year	first Friday after July 1st	If the tax is not paid in full, a penalty equal to 5% of the outstanding current year balance owing is added to the balance owing.
	second Friday in September	If the tax is not paid in full, a further penalty equal to 5% of the outstanding current year balance owing is added to the balance owing.
	December 31st	Unpaid taxes and penalties become taxes in arrear and are charged interest at rates set by the Province.
2nd year	December 31st	Taxes in arrear become delinquent taxes and continue to accumulate applicable interest.

3.4. Property Tax Sale

3rd year – last Monday in September – properties with delinquent taxes are subject to tax sale. An auction is held where the public may bid on applicable properties. The upset price for a property reflects all the taxes and interest owing to the date of tax sale, plus 5% penalty on these amounts, as well as fees set out in the “Land Titles Act”.

The City is declared the purchaser of properties that are offered for sale and for which there are no public purchasers. Alternatively, a person authorized by Council may bid for the municipality at the tax sale up to a maximum amount set by Council.

4th year – Up to one year from the day of tax sale a property owner may redeem their property by repaying the upset price and interest as well as any current taxes paid by the purchaser.

3.5. Tax Exemptions

Certain property may be exempted (totally or partially) from taxation as mandatory exemptions or at the discretion of Council, by bylaw, in accordance with the *Community Charter* or other legislation.

Mandatory exemptions include:

- properties owned by municipalities and buildings used for public worship;
- private and public schools;
- properties owned by the Federal and Provincial governments and their agencies (in many cases, the government or agency pays a grant in lieu of taxes);
- some properties owned by utility companies are exempt from general property taxation but are subject to 1% revenue taxation; and
- each property in the business class receives a \$10,000 exemption.

Permissive exemptions are a means for Council to support organizations within the community to further Council’s objectives of enhancing quality of life and delivering services economically. There is no obligation on Council’s part to grant these exemptions. The City’s Annual Municipal Report includes a list of permissive property tax exemptions.

Generally, eligible properties are owned by not-for-profit organizations. In limited circumstances, properties owned by businesses may also be eligible; particularly when property owned by a private partner is used to provide a municipal service.

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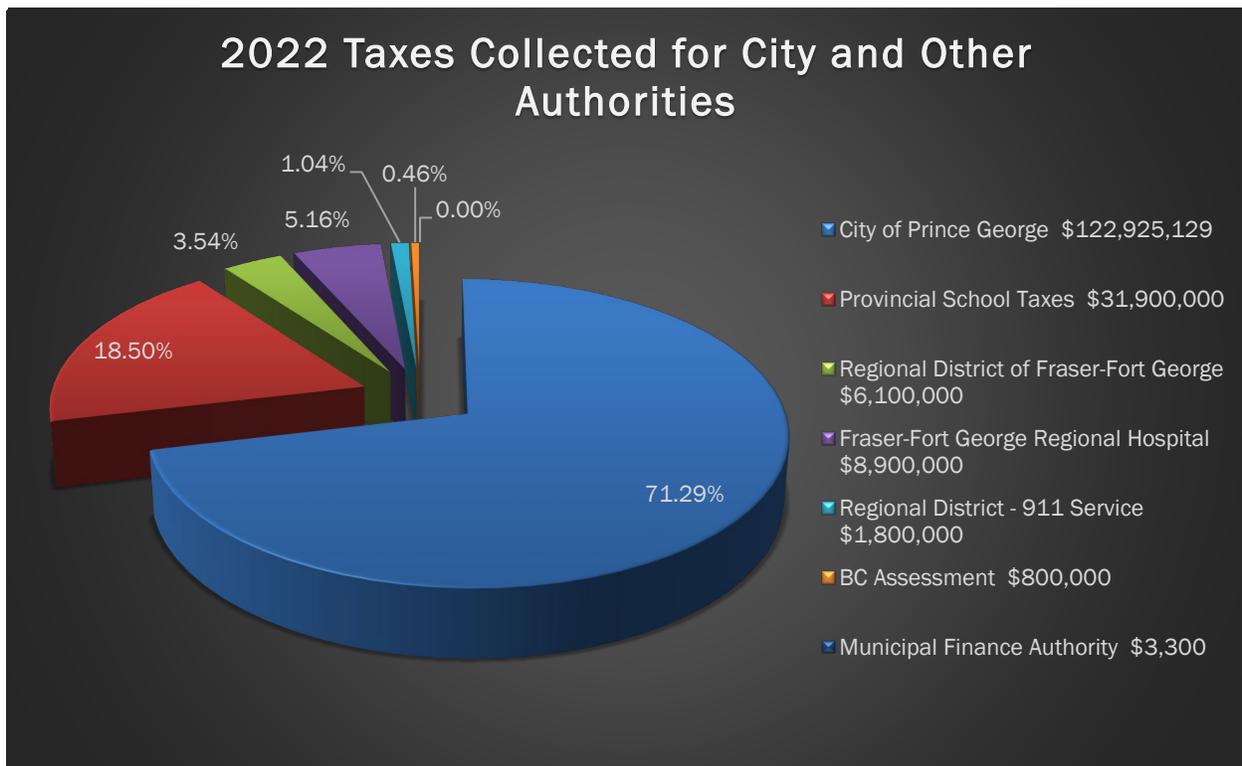
Revitalization exemptions are granted by Council for the purpose of encouraging revitalization within the municipality. The exemption may be for a period of up to 10 years. A tax exemption certificate must be issued by the municipality for the property to which the revitalization tax exemption applies. The City's revitalization bylaws set out the qualifying criteria and amounts of tax exemptions available under the program.

3.6. Taxes Collected for Other Authorities

For administrative ease, municipalities collect all the property taxes that are imposed on properties within their boundaries. Five authorities obtain a portion of their annual revenue from the Prince George property tax base. While the City collects and remits these authorities' taxes, it does not control their tax levy amounts or the distribution of them amongst the tax classes. In 2022, the City will collect \$49.5 million in taxes for these authorities. The five authorities are:

- the Province of B.C. (for school purposes);
- the Regional District of Fraser-Fort George, including its 9-1-1 Service;
- the Municipal Finance Authority;
- the Fraser-Fort George Regional Hospital District; and
- BC Assessment Authority.

Figure 3: Taxes Collected for City and Other Authorities – 2022



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3.7. Local Area Services

The *Community Charter* defines a Local Area Service as a municipal service that is to be paid for in whole or in part by a local service tax.

Only business improvement areas or services that Council considers a particular benefit to part of the municipality may be provided as local area services. Local area services are established by bylaw.

The initiative to create a Local Area Service can arise: from Council, which is subject to a petition against the proposed service; by petition of affected property owners who seek a service; or through approval by elector assent.

Table G: Capital Projects Funded by Local Area Service Taxes – 2022

Bylaw #	Description	Final Payment
<u>GENERAL FUND</u>		
8743	Erosion protection on PG Pulpmill Road	2037
<u>SEWER FUND</u>		
7089	Sewer services in the neighbourhood of Sparrow Road	2022
7211	Sewer services in the neighbourhoods of Bunce Road and Heyer Road	2022
8559	Sewer services in the neighbourhoods of Hart Highlands Phase 1 (Berwick Drive, Dundee Drive, Wallace Crescent, Wallace Place, Langley Crescent, Highland Drive and Ridgeview Drive)	2035
8662	Sewer services in the neighbourhood of Ridgeview Drive	2037
8721	Sewer Services in the neighbourhood of Killarney and Sussex Drive	2038
8910	Sewer Services in the Dunbar Place neighbourhood	2040
<u>WATER FUND</u>		
7212	Water services in the neighbourhoods of Bunce Road and Leland Road	2022

3.8. Business Improvement Areas

Business improvement areas (BIAs) are similar to local area services. They are geographic areas within the City where local business property owners join together to finance physical improvements and economic development in their area. The City is responsible for approving the budget of the BIAs and the special levy is collected from the designated property owners when all other property taxes are collected. The City then gives the funds to the BIAs to carry out their memberships' projects. There are currently two BIAs in the city:

- 20th Avenue and Victoria Street BIA
- Downtown Prince George BIA

4. REVENUE ENTITLEMENTS UNDER AGREEMENTS AND GRANTS

4.1. Traffic Fine Revenue

The Province provides Traffic Fine Revenue Sharing grants to assist municipalities to improve public safety through community policing, crime prevention, and education. The amount a municipality receives is determined by its annual policing costs divided by all BC municipalities' annual policing costs multiplied by the grant funds available.

Table H: Police Expenditures and Traffic Fine Revenue (2019 - 2022)

	Year 2019	Year 2020	Year 2021 (budget)	Year 2022 (budget)
Traffic Fine Revenue Sharing Grant	\$1,188,428	\$1,326,527	\$1,297,673	\$1,250,000
Police Net Expenditures	\$27,194,231	\$29,043,646	\$28,092,684	\$30,783,140

4.2. Gaming Revenue

In 2000, the City entered into a Host Financial Assistance Agreement with the Province with respect to Casino Hollywood (now called Treasure Cove Casino). The City receives a ten percent share of the casino's net income and the Province allows the City to use the funds for eligible costs which are defined to be "any purpose that is of public benefit to the Host community and within the lawful authority of the Host". Due to COVID-19, casinos were closed from March of 2020 to June of 2021 and the City was temporarily not receiving any revenues from this program.

Table I: Gaming Revenue and Use of Funds (2019 - 2022)

	Year 2019	Year 2020	Year 2021 (Budget)	Year 2022 (Budget)
Gaming Revenue Share	\$2,600,000	\$2,600,000	\$0	\$2,600,000
Expenditures				
Capital Projects	\$2,670,885	\$491,338	\$0	\$0

4.3. FortisBC (formerly Terasen Gas) Agreements

4.3.1. FortisBC Franchise Fee Revenue

The City receives a franchise fee from FortisBC Inc. based on 3% of the gross revenue from the sale of natural gas within the municipal boundaries. The franchise fee revenue is used for general operating purposes. A new operating agreement takes effect November 1, 2021 and will replace the franchise agreement. The 3% fee is also in the new agreement.

Table J: FortisBC Franchise Fee Revenue (2019 - 2022)

	Year 2019	Year 2020	Year 2021	Year 2022 (Budget)
FortisBC Franchise Fee Revenue	\$987,592	\$1,051,367	\$1,077,314	\$1,050,000

4.3.2. FortisBC Lease In/Lease Out Agreement

The City and FortisBC have a Lease In/Lease Out Agreement concerning the natural gas distribution system in the city. The City has financed the capital lease through long-term debt. FortisBC operates the natural gas distribution system and pays semi-annual lease payments to the City. The City in turn, applies the lease payments to the debt and places net revenues in a reserve fund. In 2021, the debt will be fully paid and FortisBC has the option of purchasing the asset at its unamortized value; or renewing the capital lease and continuing to make semi-annual payments. FortisBC elected to buy out the asset and the Lease-In-Lease-Out agreement has been terminated.

4.4. Federal Gas Tax Grants

Funding for the Community Works Program results from the Federal Government Gas Tax Agreement and comes to BC local governments via the Union of British Columbia Municipalities (UBCM). Funding can be used for infrastructure construction, renewal, and enhancement projects in eligible categories and for capacity building projects. The Agreement is in place until 2024.

Table K: Federal Gas Tax Revenue (2019 - 2022)

	Year 2019	Year 2020	Year 2021	Year 2022 (Budget)
Federal Gas Tax Revenue	\$6,405,497	\$3,171,539	\$6,486,436	\$3,314,897

5. RESERVE FUNDS

The *Community Charter* provides that Council may, by bylaw, establish reserve funds for specific purposes. Money in a reserve fund, including the interest earned, must only be used for the purpose for which the fund was established. If the balance in a reserve fund is greater than the amount required, Council may, by bylaw, transfer all or part of it to another reserve fund. While their purpose can be operating (e.g. snow reserve), reserve funds are typically used to accumulate funding for future capital purposes.

Table L: Reserve Funds – Source, Use and Uncommitted Balance of Funds – 2020

Fund	Source of Funds	Use of Funds	December 31, 2020
Reserves			
Capital Expenditure	- annual contribution from Gaming revenue - interest earnings on Endowment Reserve - general levy contribution	- funds general capital projects	835,542
Sewer Utility	- sewer user rates - MFA sinking fund surplus	- funds sewer capital projects	8,771,639
Water Utility	- water user rates - MFA sinking fund surplus	- funds water capital projects	6,531,573
Endowment	- annual contributions from general operating fund to repay principal and interest costs of internal debt - land sales surpluses	- provides interim financing (referred to as internal debt) for capital projects - interest earnings on the fund are transferred to the capital expenditure reserve to fund capital projects	5,527,738
Storm Drainage	- sinking fund and debt surplus from debenture debt - no ongoing source of funds	- funds capital projects related to storm drainage	7,461
Northern Capital Planning Grant	- one-time capital grant from the provincial government	- funds to be used for capacity building or capital project	9,251,747
COVID-19 Safe Restart Grant	- one-time operating grant from the provincial government	- funds to be used to mitigate increased operating costs and lower revenue due to COVID-19	6,110,000
Land Development	- proceeds from land sales	- annually, excess land sale proceeds are transferred to the Capital Expenditure Reserve to fund capital projects or transferred to the Endowment Fund	0

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Snow Control	- annual snow control property tax levy	- funds snow and ice control operations, disposal sites, facilities and equipment	0
Road Rehabilitation	- annual road rehabilitation property tax levy	- funds road rehabilitation projects	618,073
General Infrastructure Reinvestment Fund	- annual property tax levy for general infrastructure reinvestment	- funds general infrastructure reinvestment projects	55,524
Mobile Equipment Replacement	- capital lease proceeds - mobile equipment disposal proceeds - net rental rate revenue	- provides interim funding for equipment acquisitions - covers net rental rate losses	2,617,210
Computer Reserve	- annual contribution from capital expenditure reserve	- finances purchase/lease of computer hardware and software	141,690
SW Area College Heights	- Council funded these reserves with a one-time contribution in 1985 - no ongoing source of funds	- funds recreation related capital projects in five southwest sector communities	11,677
SW Area Peden Hill			5,642
SW Area South Fort George			801
SW Area Van Bien			5,929
SW Area Vanway			711
Parkland Acquisition (required by Community Charter)	- cash contributions received from developers in lieu of parkland dedication - proceeds from sale of parkland	- funds acquisition of parkland	262,473
Downtown Off-Street Parking (required by Community Charter)	- off-street parking surplus and levy funds in excess of capital commitments	- funds capital projects related to existing and new off-street parking spaces	2,445,941
Fortis BC	- Lease in Lease out agreement with Fortis BC Inc re: natural gas distribution system within the city- City financed capital lease through long-term debt- FortisBC operates system and pays City semi-annual lease payments- City uses lease payments to repay debt and places net revenue in the reserve	- funds debt payments in later years of agreement when lease payments from Fortis will be less than the annual debt payments- by 2021, Council will determine how to use Lease In Lease Out Agreement's Legacy of approximately \$27.5 million	0

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Extension Ospika/Marleau/St. Lawrence	- initial funds were a developer contribution - no ongoing source of funds	- future widening of Ospika Boulevard less the greenbelt buffer strip (from two lanes to four)	229,512
Solid Waste	- solid waste user fees	- funds solid waste operations, waste reduction initiatives, disposal sites, facilities and equipment	3,101,834
Performing Arts Centre	- one-time capital contribution from Initiatives Prince George from proceeds of sale of ACS building	- funds the development of a new performing arts centre	86,941
Total Reserves			46,619,658
Development Cost Charges (D.C.C.s)	- developers pay DCCs on new development because they place demands on a municipality's infrastructure - Community Charter requires five separate DCC reserves by type. Money received is placed in the appropriate DCC reserve.	- funds capital projects that have been identified in the Capital Expenditure Plan as growth related projects	
D.C.C. Roads			960,877
D.C.C. Parkland			377,063
D.C.C. Drainage			404,736
D.C.C. Sanitary Sewer			2,477,122
D.C.C. Water			728,586
Total D.C.C.s			4,948,384
Unearned & Other Revenue			
Miscellaneous	- deferred special one- time operating budgets as yet not fully spent - surplus revenues from City fibre optic network partners - deferred annual elections/referendums budget	- deferred operating balance to be used for Strategic Initiatives - surplus revenues from fibre optics can be used to maintain or expand the network - deferred elections/referendums balance to be used for election- and referendum-related costs such as labour, facilities, communications, and supplies	367,530
Debt Reduction	- one-time consolidation of old RRFE's that were no longer required - ongoing funding comes from surplus on debt maturities and any excess proceeds from security issues	- funds capital projects that would otherwise require the procurement of long-term debt when the capital expenditure is relatively small, but no other funding source exists	953,751

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Tyner Blvd Water main Extension	- developer contributions for Tyner water main	- pays back the internal debt associated with the Tyner water main	0
Gaming	- gaming revenue share from provincial government equal to 10% of net profits of casino revenue in city	- amounts are transferred to the capital expenditure and major events reserves	0
Carbon Tax Initiative Program	- annual Carbon Tax rebate	- funds projects or purchase offsets that reduce the City's overall carbon footprint	1,957,746
EVP Crown Land Forest	- various government grants	- funds urban forestry management	234,428
Major Events	- gaming revenues	- funds western, national and international events of a sporting or cultural nature	192,265
Community Works	- Federal Gas Tax allocation	- funds infrastructure construction, renewal and enhancement projects in eligible categories and funds capacity building projects	8,386,331
Valentina Goodwin Donation	- donation from the estate of Valentina Goodwin - no ongoing source of funds	- funds beautification or augmentation of Hudson's Bay Wetlands area	13,737
Total Unearned & Other Revenue			12,105,788
Trusts			
Winter Games Legacy	- 1982 grant from the British Columbia Games Society	- Interest earnings funds travel costs for sports and recreational groups and individuals	101,289
Cemetery Care (established in accordance with the Cemeteries Act)	- annual cemetery plot fees	- upkeep for the cemetery grounds/facilities upon closure of the cemetery - interest earnings are used to offset cemetery operating and capital costs	2,587,393
Festival of the Arts/Discovery Place	- legacy from hosting Festival of the Arts	- funds public art projects	35,290

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Elections BC Campaign	- surplus local election campaign funds exceeding \$500 must be held in trust and accrue interest on behalf of the candidate	- if the candidate runs again in the next general election, the excess campaign funds plus any interest accrued thereon must be returned to the candidates' financial agent - if the candidate does not run again, the funds will be forfeited to the jurisdiction in which they're held to be used at the jurisdiction's discretion	0
Total Trusts			2,723,972
Total in Reserve			66,397,802

5.1. Accumulated Surpluses

To avoid incurring operating deficits, the City projects revenues and expenses conservatively and analyzes budget variances regularly. This approach usually results in modest annual operating surpluses.

General, sewer, and water fund accumulated surpluses are retained to:

- reduce the need to borrow temporarily early in the year before revenues from property tax and utility bills are received; and
- provide funds that may be required to deal with major emergencies.

The City attempts to maintain all Operating Fund surpluses between 5% and 10% of the respective Operating Fund expenditures. Excess amounts over and above the 10% target are transferred to respective capital expenditure reserves for infrastructure needs.

6. DEBT

6.1. Long-Term Debt

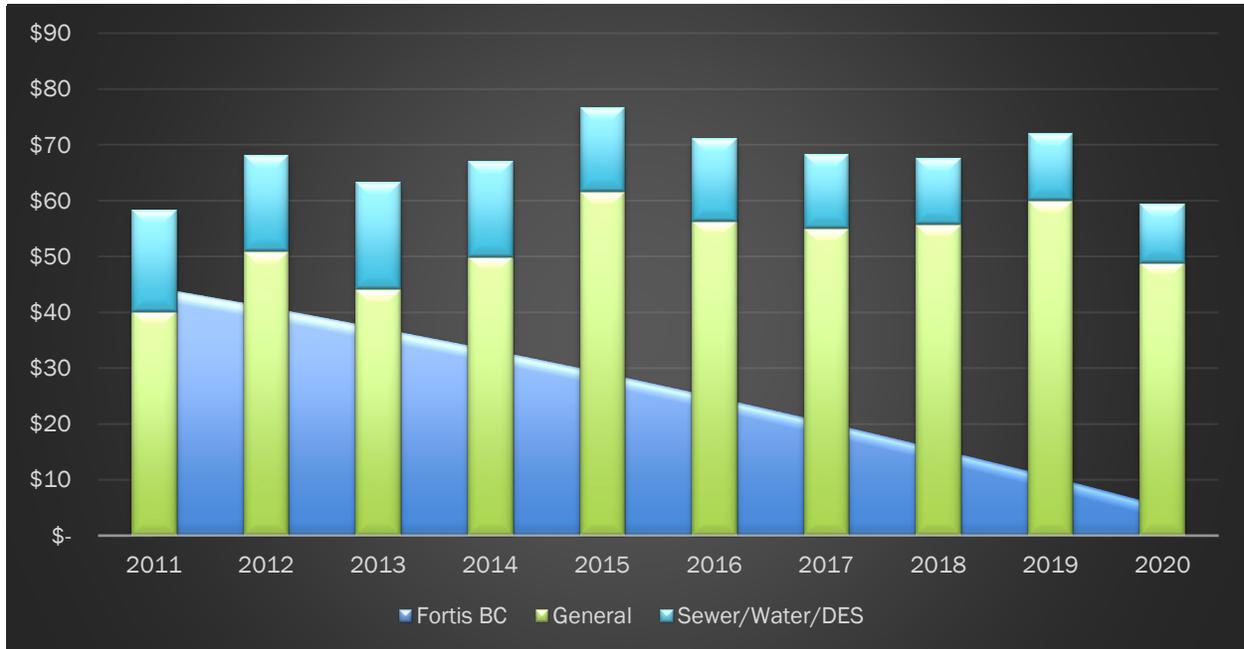
The City relies on debt financing for new infrastructure and for major repair of existing infrastructure. Long-term debt must be undertaken through the adoption of a loan authorization bylaw approved by the Inspector of Municipalities. The maximum term of a debt is the lesser of thirty years or the reasonable life expectancy of the capital asset or the term of any related agreement. The City makes debt payments for general/district energy/water/sewer capital projects from their respective operating funds.

Long-term debt for all BC municipalities except the City of Vancouver must be undertaken through their regional district, which borrows on their behalf from the Municipal Finance Authority (MFA).

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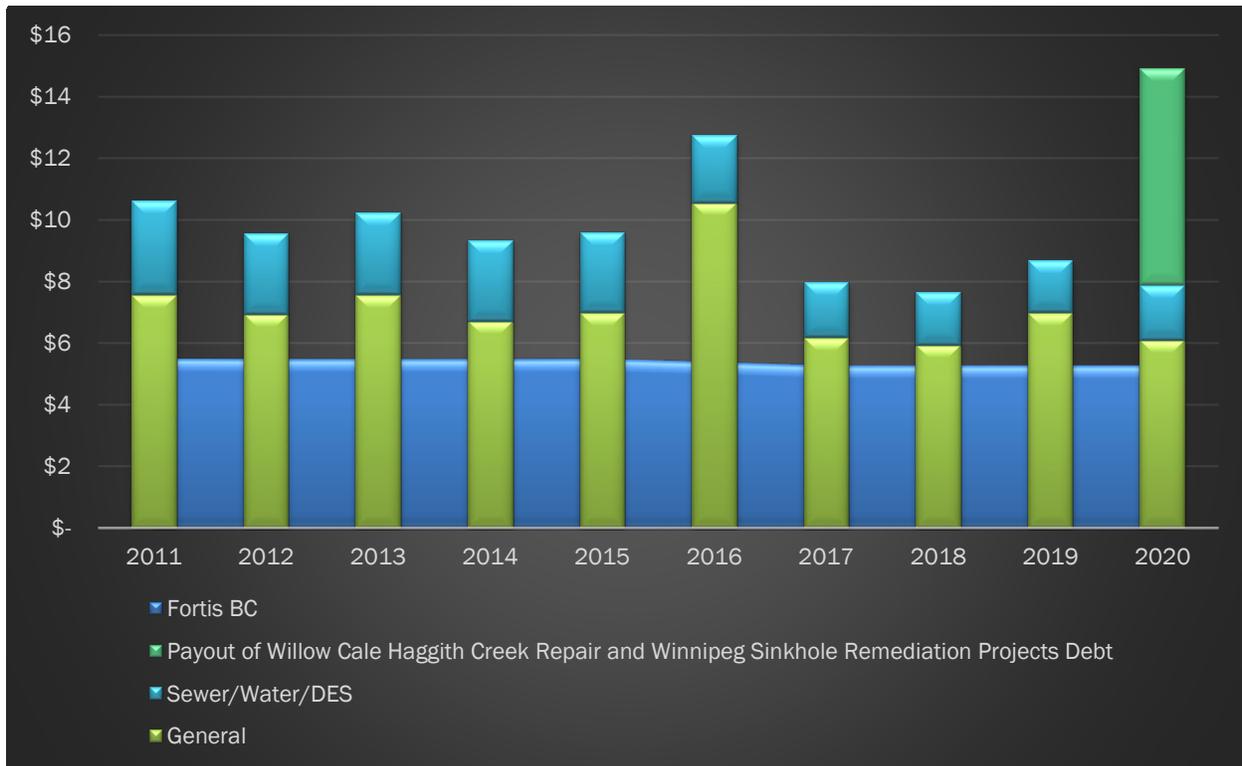
The MFA, created in 1970, is an independent organization that is directed by its members (elected officials representing every regional district in BC) and provides: long-term, short-term and equipment financing; investment management; and a range of low-cost and flexible financial services. The MFA achieves this by pooling the borrowing and investment needs of its member local governments in BC. This collective structure, along with the requirement that regional districts guarantee the debt obligations of their members, grants the MFA an excellent credit rating (AAA) that enables attractive and sustainable borrowing solutions to contribute to the financial well-being of BC communities.

Figure 7: Long-Term Debt Outstanding by Fund (\$millions) (2011 - 2020)



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Figure 8: Long-Term Debt Payments by Fund (\$millions) (2011 – 2020)



6.2. Lease/Partnering Agreement

There are two forms of capital financing under agreement: lease agreements and partnering agreements.

Lease Agreement

- Leasing may be undertaken with a 3rd party such as a commercial leasing entity.
- The City may enter into capital lease agreements for a variety of capital assets including, but not limited to, the purchase of mobile and other equipment.

Partnering Agreement

- A partnering agreement is an agreement between a local government and a public or private partner under which the partner agrees to provide a service on behalf of the local government.
- A partnering agreement may include the financing of capital assets by one of the parties to the agreement.

6.3. Financial Liability Servicing Limits

BC municipalities' financial liabilities (e.g. under leases, partnering, and long-term debt agreements) are subject to liability servicing limits. They also require elector approval if they are:

- a loan guarantee or are of a capital nature; and
- the agreement is for more than five years; or
- for more than five years if an extension were exercised.

A municipality cannot incur a liability that extends beyond the current year if it would cause the municipality's total annual cost of servicing (e.g. lease payments, partnering capital payments, long-term debt principal and interest payments) to exceed the regulated amount as determined by the Municipal Liabilities Regulation. Exceeding the regulated amount requires prior approval of the Inspector of Municipalities in consultation with the MFA. The regulated amount is based on 25% of a municipality's controllable revenues such as:

- property taxes - a deduction is made to revenue received from Major Industry tax revenues for municipalities which are heavily dependent on that class;
- payments in lieu of taxes;
- user fees; and
- unconditional grants.

The total amount of all loan authorization bylaws are included in the liability servicing limit regardless of whether the funds have actually been borrowed.

Table M: Debt Capacity and Available Capacity (2016 - 2020)

Year	Municipal Revenue	Liability Servicing Limit	Payment Capacity Available	Approximate Principal Borrowing Available
2016	\$164,912,920	\$41,228,230	\$22,442,740	\$249,363,778
2017	\$165,029,633	\$41,257,408	\$22,496,328	\$249,959,200
2018	\$172,759,289	\$43,189,822	\$25,154,282	\$279,492,022
2019	\$177,512,689	\$44,378,172	\$23,982,421	\$322,778,210
2020	\$171,514,757	\$42,878,689	\$15,422,526	\$194,975,044

7. COUNCIL'S FINANCE GUIDELINES

Council and Administration's financial decisions are guided by the City of Prince George's Sustainable Finance Guidelines, which is Appendix A of this document.

APPENDIX A: SUSTAINABLE FINANCE GUIDELINES